



Massachusetts

Department of Correction

Quarterly Report on the Status of Prison Overcrowding, First Quarter of 2003

Submitted in Compliance with Chapter 799
Section 21 of the Acts of 1985

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2003 First Quarter Report

Section Twenty-one of Chapter 799 of the Acts of 1985 directs the Commissioner of Correction to report quarterly on the status of overcrowding in state and county facilities. This statute calls for the following information:

Such report shall include, by facility, the average daily census for the period of the report and the actual census on the first and the last days of the report period. Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of such facility.

This report presents the required statistics for the first quarter of 2003.

This report prepared by Pamela McLaughlin, of the Research and Planning Division, is based on daily count sheets.

2003 First Quarter Report

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Technical Notes, 1996 to Present¹

- The official capacity or custody level designation for each facility can change for a number of reasons, e.g. expansion of facility beds, decrease of facility beds due to fire, or changes in contracts with vendors. In all tables the capacity and custody level reflects the status at the end of the reporting period. The design capacity is reported for correctional facilities in Tables 1 through 6.
- Due to changes in the Massachusetts General Law, DOC consolidated one unit at the Bridgewater Treatment Center and back-filled with general population inmates. These design capacity beds were placed on-line November 8, 1996 and first appeared on the November 12, 1996 daily count sheet. Three hundred additional beds were placed on-line during the third quarter of 1997.
- Where relevant, the population figures for all facilities include both male and female inmates except as shown at Lancaster.
- State inmates housed in the Hampshire County contract program are included in the county population tables, as are all other state inmates housed in county facilities.
- Beginning with the second quarter of 1998 quarterly report, the following county correctional facilities are presented individually: Bristol Dartmouth, Bristol Ash Street, David R. Nelson Correctional Addiction Center, and Bristol Pre-Release in Bristol County; Essex Middleton and Essex Lawrence Correctional Alternative Center in Essex County; Middlesex Cambridge and Middlesex Billerica in Middlesex County; Norfolk Braintree, Norfolk Dedham, and Norfolk Contract in Norfolk County. Beginning with the third quarter of 1998 report, facilities for Suffolk and Hampden counties are presented individually.
- Nashua Street inmates housed at other facilities are reported in the counts for the facilities in which they are in custody.
- On October 22, 1997, Eastern Massachusetts Correctional Alcohol Center (EMCAC) was renamed the David R. Nelson Correctional Addiction Center (DRNCAC).
- On May 18, 2000, the Braintree Alternative Center was temporarily closed for renovations by the Norfolk County Sheriff's Office. All inmates were transferred to the minimum security Pre-Release Center in Dedham.
- As of September 15, 2000, Longwood Treatment Center, male population, has been moved to the Massachusetts Boot Camp and the women were transferred to facilities housing female populations.
- As of September 22, 2000, Massachusetts Boot Camp no longer holds any medium security inmates.
- Due to DOC policy modification, the security level of Boston State Pre-Release was changed from Security Level 2 to Security Level 3/2 during the third quarter of 2001.
- P.P.R.E.P. has been closed effective July 26, 2001.
- Charlotte House has been closed effective November 9, 2001.
- Effective November 16, 2001, NCCI-Gardner added 30 beds to Security Level 3, per policy 101.
- May 20, 2002, NECC changed from a Security Level 3 to Level 3/2. The design capacity for Security Level 3 is 62, and for Security Level 2 the design capacity is 88.

¹ For technical notes prior to 1996, please refer to previous quarterly reports.



Technical Notes, Continued

- May 20, 2002, Pondville changed from a Security Level 3 to Level 3/2 with a design capacity of 100.
 - June 10, 2002, South Middlesex Correctional Center changed to a facility for female offenders.
 - June 22, 2002, Old Colony Correctional Center added a Level 3 housing unit. The design capacity for Security Level 5 is 480 and for Security Level 3 the design capacity is 100.
 - On June 30, 2002, the following facilities were closed. SECC (Medium), Hodder Cottage @ Framingham, MCI-Lancaster, The Massachusetts Boot Camp and the Addiction Center @SECC.
 - As of July 1, 2002, the Massachusetts Boot Camp will now be known as the Massachusetts Alcohol and Substance Abuse Center (MASAC). Within MASAC is the Longwood Treatment Center Program, relocated on September 15, 2000. This program serves individuals incarcerated for operating under the influence of alcohol. Because the inmates are predominantly county sentenced inmates, the inmate count and bed capacity is also included in Tables 3 and 4.
 - The Treatment Center includes both civil and criminal populations.
 - As of April 5, 2002, Norfolk County no longer has any contract beds, all inmates are now held at the Norfolk County House of Correction.
 - As of April 5, 2002, Bristol County closed the Pre-Release facility and moved inmates to Bristol County House of Correction.
 - As of July 1, 2002, two housing units remain open at MCI-Shirley Minimum with a design capacity of 92.
-

- On April 18, 1995, new security level designations were established according to 103 DOC 101 Correctional Institutions/Custody Levels policy which states

Custody Levels:

- **Level One.** The least restrictive in the department and is reserved only for those inmates who are at the end of their sentence and have been identified as posing little to no threat to the community. Supervision is minimal and indirect.

- **Level Two.** A custody level in which both design/construction as well as inmate classification reflect the goal of restoring to the inmate maximum responsibility and control of their own behavior and actions prior to their release. Direct supervision of these inmates is not required, but intermittent observation may be appropriate under certain conditions. Inmates within this level may be permitted to access the community unescorted to participate in programming to include, but not limited to, work release, educational release, etc.

- **Level Three.** A custody level in which both the design/construction as well as inmate classification reflect the goal of returning to the inmate a greater sense of personal responsibility and autonomy while still providing for supervision and monitoring of behavior and activity. Inmates within this security level are not considered a serious risk to the safety of staff, inmates or to the public. Program participation is mandated and geared toward their potential reintegration into the community. Access to the community is limited and under constant direct staff supervision.

- **Level Four.** A custody level in which both the design/construction as well as inmate classification reflect the goal of restoring to the inmate some degree of responsibility and control of their own behavior and actions, while still insuring the safety of staff and inmates. Design/construction is generally characterized by high security parameters and limited use of internal physical barriers. Inmates at this level have demonstrated the ability to abide by rules and regulations and require intermittent supervision. However, behavior in the community, i.e., criminal sentence and/or the presence of serious outstanding legal matters indicate the need for some control and for segregation from the community. Job and program opportunities exist for all inmates within the perimeter of the facility.

- **Level Five.** A custody level in which design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates. Inmates accorded to this status may present an escape risk or pose a threat to other inmates, staff, or the orderly running of the institution, however, at a lesser degree than those at level 6. Supervision remains constant and direct. Through an inmates willingness to comply with institutional rules and regulations, increased job and program opportunities exist.

- **Level Six.** A custody level in which both design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates primarily through the use of high security parameters and extensive use of internal physical barriers and check points. Inmates accorded this status present serious escape risks or pose serious threats to themselves, to other inmates, to staff, or the orderly running of the institution. Supervision of inmates is direct and constant.

Abbreviations

AC	- Addiction Center	OSCC	- Old Colony Correctional Center
ADP	- Average Daily Population	OUI	- Operating Under the Influence
ATU	- Awaiting Trial Unit	PPREP	- Pre-Parole Residential Environmental Phase Program
CRS	- Contract Residential Services Includes Charlotte House, and Houston House	PRC	- Pre-Release Center
DDU	- Departmental Disciplinary Unit	SBCC	- Souza-Baranowski Correctional Center
DOC	- Department of Correction	SECC	- Southeastern Correctional Center
DRNCAC	- David R. Nelson Correctional Addiction Center	SDPTC	- Sexually Dangerous Person Treatment Center
DSU	- Departmental Segregation Unit	SMCC	- South Middlesex Correctional Center (formerly SMPRC)
HOC	- House of Correction	SH	- State Hospital
LCAC	- Lawrence Correctional Alternative Center	TC	- Treatment Center (Longwood)
NECC	- Northeastern Correctional Center		
NCCI	- North Central Correctional Institution at Gardner		

Table 1 provides the DOC figures for the first quarter of 2002. As this table indicates, the DOC population (excluding Bridgewater SH, SDPTC, and inmates at the Massachusetts Alcohol and Substance Abuse Center) decreased by 41 inmates, from the first day of the first quarter to the last day of the quarter. At the end of the quarter, the DOC operated with 8,777 inmates in the system, and the average daily population was 8,810 with a design capacity of 6,659. Thus, the DOC operated at 132 percent of design capacity.

Population in DOC Facilities, January 6, 2003 to March 31, 2003					
Custody Level/ Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Custody Level 6					
Cedar Junction	680	675	685	633	107%
SBCC	1,029	1,027	1,027	1,024	100%
Framingham-ATU	168	163	161	64	263%
Custody Level 5					
OCCC	695	690	690	480	145%
Custody Level 4					
Bay State	289	282	286	266	109%
Concord	1,092	1,058	1,096	614	178%
Framingham	470	469	477	388	121%
Norfolk	1,443	1,450	1,439	1,084	133%
Shirley-Medium	1,081	1,088	1,077	720	150%
NCCI	963	966	963	568	170%
Sub-Total	7,910	7,868	7,901	5,841	135%
Custody Level 3					
Plymouth	169	184	160	151	112%
Shirley-Minimum	45	48	42	92	49%
SECC-Minimum	94	101	85	100	94%
Custody Level 3/2					
Boston State	83	82	94	55	151%
NCCI	27	29	27	30	90%
NECC	225	240	213	150	150%
Pondville	180	190	173	100	180%
SMCC	73	74	78	125	58%
Sub-Total	896	948	872	803	112%
Custody Level 1					
Houston House	4	2	4	15	27%
Sub-Total	4	2	4	15	27%
Total	8,810	8,818	8,777	6,659	132%
Custody Level 4					
State Hospital @ Bridgewater	359	353	352	227	158%
*Treatment Center	558	558	557	561	99%
Custody Level 3					
MASAC	181	157	224	256	71%
Sub-Total	1,098	1,068	1,133	1,044	105%
Grand Total	9,908	9,886	9,910	7,703	129%
Houses of Correction	475	474	462	n.a.	n.a.
Federal Prisons	6	6	6	n.a.	n.a.
Inter-State Contract	68	76	74	n.a.	n.a.

(* See Technical Notes)

Table 2 provides the DOC figures for the previous twelve months - i.e., for the period January 2, 2002 to December 30, 2002. These figures indicate that the DOC population decreased by 103 inmates over this twelve month period (excluding AC, Bridgewater SH, SDPTC, and inmates at the Massachusetts Alcohol and Substance Abuse Center), from 8,915 in January, 2001 to 8,812 in December, 2002.

Population in DOC Facilities, January 2, 2002 to December 30, 2002					
Custody Level/ Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Custody Level 6					
Cedar Junction	670	703	676		106%
				633	
SBCC	1,036	1,013	1,027		101%
				1,024	
Framingham-ATU	157	145	153	64	245%
Custody Level 5					
OSCC	691	722	686		144%
				480	
Custody Level 4					
Bay State	287	273	287		108%
				266	
Concord	1,006	754	1,049		164%
				614	
Framingham	499	469	471		129%
				388	
Norfolk	1,430	1,377	1,447		132%
				1,084	
Shirley-Medium	1,061	957	1,090		147%
				720	
NCCI	942	886	969		166%
				568	
SECC	185	602	-		41%
				456	
Sub-Total	7,964	7,901	7,855	6,297	126%
Custody Level 3					
Plymouth	157	102	183		104%
				151	
Shirley-Minimum	112	192	55	92	122%
SECC @ Bridgewater	100	91	102		100%
				100	
Custody Level 3/2					
Boston State	86	82	80	55	156%
Hodder House	3	6	-	35	9%
Lancaster – Male	23	68	-	94	24%
Lancaster – Female	20	45	-	59	34%
NECC	196	119	242		131%
				150	
NCCI	21	23	28	30	70%
Pondville	166	115	187		166%
				100	
SMCC	95	157	78		76%
				125	
Sub-Total	979	1,000	955	991	99%
Custody Level 1					
Houston House	4	14	2	15	27%
Sub-Total	4	14	2	15	27%
Total	8,947	8,915	8,812	7,303	123%

Addiction Center @ SECC	53	75	-	214	25%
State Hospital @ Bridgewater	359	332	350	227	158%
Treatment Center	543	552	553	561	97%
Custody Level 3					
MASAC	166	133	171	256	65%
Sub-Total	1,121	1,092	1,074	1,258	89%
Grand Total	10,068	10,007	9,886	8,561	118%
Houses of Correction	462	429	474	n.a.	n.a.
Federal Prisons	6	5	6	n.a.	n.a.
Inter-State Contract	78	86	76	n.a.	n.a.

(*See Technical Notes)

Table 3 presents the county figures for the first quarter of 2003. The county population increased by 406 inmates, or 3%, from the first day of the first quarter to the last day of the quarter. At the end of the quarter, the county system operated with 12,173 inmates, with an average daily population of 11,963 in facilities with a total design capacity of 8,147. Thus, the county system operated at 147 percent of design capacity.

Population in County Correctional Facilities by County, January 6, 2003 to March 31, 2003					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Barnstable	281	273	302	110	255%
Berkshire	294	272	305	116	253%
Bristol	1,162	1,117	1,184	610	190%
Dukes	26	23	29	19	137%
Essex	1,373	1,320	1,436	635	216%
Franklin	166	164	170	63	263%
Hampden	1,716	1,713	1,698	1,303	132%
Hampshire	242	248	244	248	98%
Middlesex	1,118	1,095	1,124	1,035	108%
Norfolk	537	512	546	354	152%
Plymouth	1,505	1,500	1,564	1,140	132%
Suffolk	2,210	2,229	2,192	1,599	138%
Worcester	1,276	1,246	1,317	790	162%
MASAC	57	55	62	125	46%
Total	11,963	11,767	12,173	8,147	147%

Table 4 presents the county figures for the first quarter of 2003. The following table presents a breakdown of multi-facility counties, by facility.

Population in County Correctional Facilities by Facility, January 6, 2003 to March 31, 2003					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Bristol County					

Bristol Ash Street	184	170	192	206	89%
Bristol Dartmouth	978	947	992	304	322%
Bristol DRNCAC	-	-	-	100	0%
Essex County					
Essex Middleton	1,032	1,019	1,063	500	206%
Essex LCAC	341	301	373	135	253%
Hampden County					
Hampden	1,545	1,546	1,524		131%
				1,178	
Hampden-OUI	171	167	174	125	137%
Middlesex County					
Middlesex Cambridge	268	289	268	161	166%
Middlesex Billerica	850	806	856	874	97%
Norfolk County					
Norfolk Dedham	537	512	546	302	178%
Norfolk Braintree	-	-	-	52	0%
Suffolk County					
Suffolk Nashua Street	651	654	640	453	144%
Suffolk South Bay	1,559	1,575	1,552		136%
				1,146	

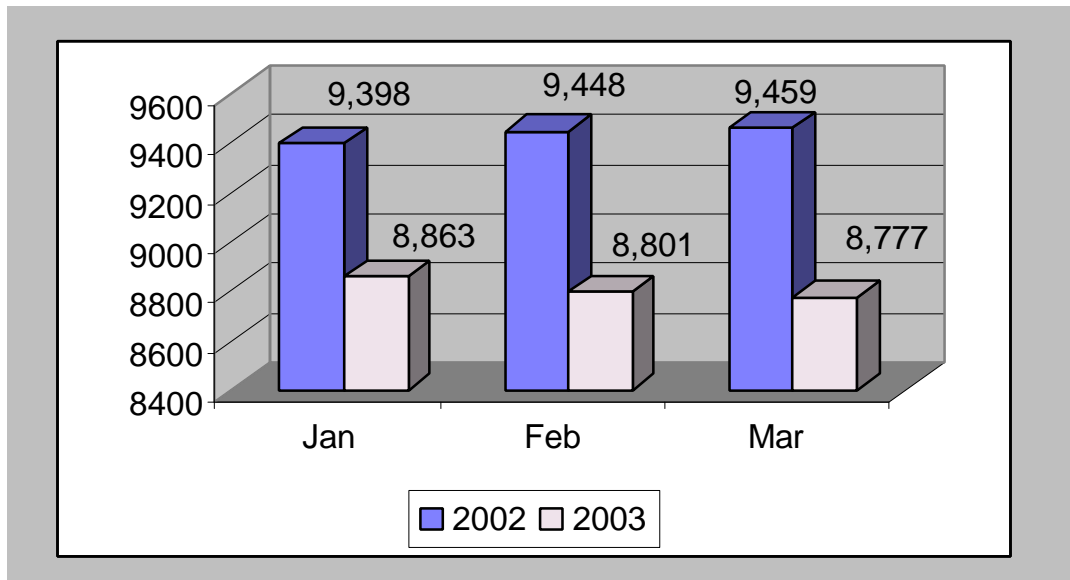
Table 5 presents the county figures for the previous twelve months. These figures indicate that the county population increased by 389 inmates over this twelve-month period, from 11,322 in January, to 11,711 in December 2002.

Population in County Correctional Facilities by County, January 2, 2002 to December 30, 2002					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Barnstable	266	245	263	110	242%
Berkshire	290	262	301	116	250%
Bristol	1,091	959	1,106	666	164%
Dukes	23	21	21	19	121%
Essex	1,308	1,255	1,284	635	206%
Franklin	160	149	160	63	254%
Hampden	1,814	1,777	1,744	1,303	139%
Hampshire	223	214	244	248	90%
Middlesex	1,103	1,030	1,091	1,035	107%
Norfolk	512	475	511	379	135%
Plymouth	1,469	1,411	1,478	1,140	129%
Suffolk	2,241	2,183	2,197	1,599	140%
Worcester	1,260	1,208	1,255	790	159%
MASAC	88	104	56	125	70%
Mass. Boot Camp	17	29	-	128	13%
Total	11,865	11,322	11,711	8,356	142%

Table 6 presents the county figures for the previous twelve months. The following table presents a breakdown of multi-facility counties, by facility.

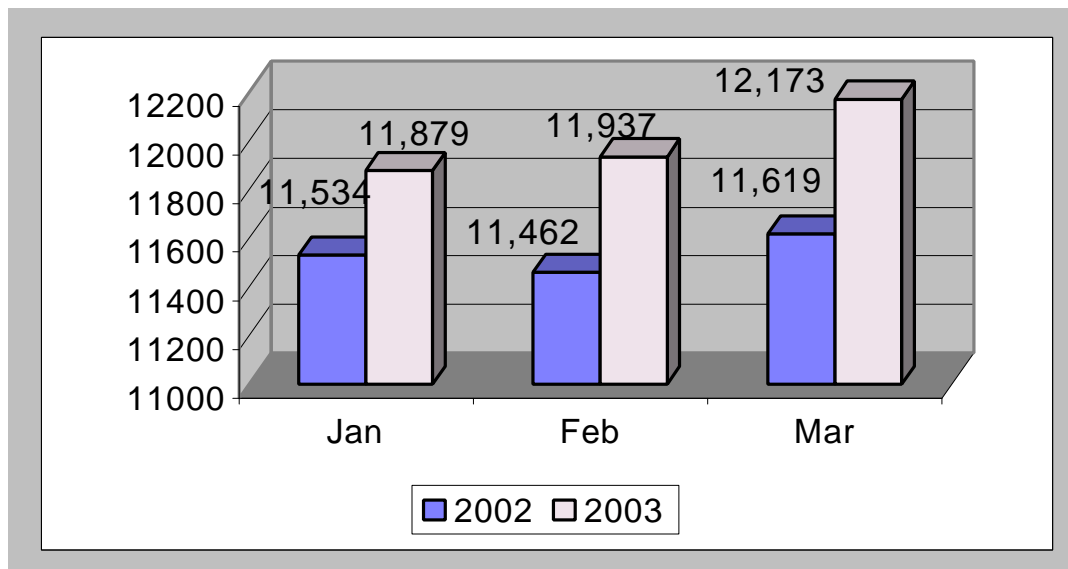
Population in County Correctional Facilities by Facility, January 2, 2002 to December 30, 2002					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Bristol County					
Bristol Ash Street	176	176	169	206	85%
Bristol Dartmouth	868	692	937	304	286%
Bristol DRNCAC	42	68	-	100	42%
Bristol Pre-Release	5	23	-	56	9%
Essex County					
Essex Middleton	994	986	990	500	199%
Essex LCAC	314	269	294	135	233%
Hampden County					
Hampden	1,642	1,604	1,573	1,178	139%
Hampden-OUI	172	173	171	125	138%
Middlesex County					
Middlesex Cambridge	247	247	272	161	153%
Middlesex Billerica	856	783	819	874	98%
Norfolk County					
Norfolk Dedham	502	443	511	302	166%
Norfolk Braintree	-	-	-	52	0%
Norfolk Contract	10	32	-	25	40%
Suffolk County					
Suffolk Nashua Street	681	662	620	453	150%
Suffolk South Bay	1,560	1,521	1,577	1,146	136%

Figure 1.
DOC Sentenced Population, First Quarters of 2002 and 2003



The graph above compares the DOC sentenced population for the first quarter in 2002 to that in 2003, by month. For January, 2003, the DOC population decreased by 535 inmates, or (-6%), compared with the same month of 2002; for February, the population decreased by 647 inmates, or (-7%); and for March the population decreased by 682 inmates, or (-7%).

Figure 2.
HOC Population, First Quarters of 2002 and 2003



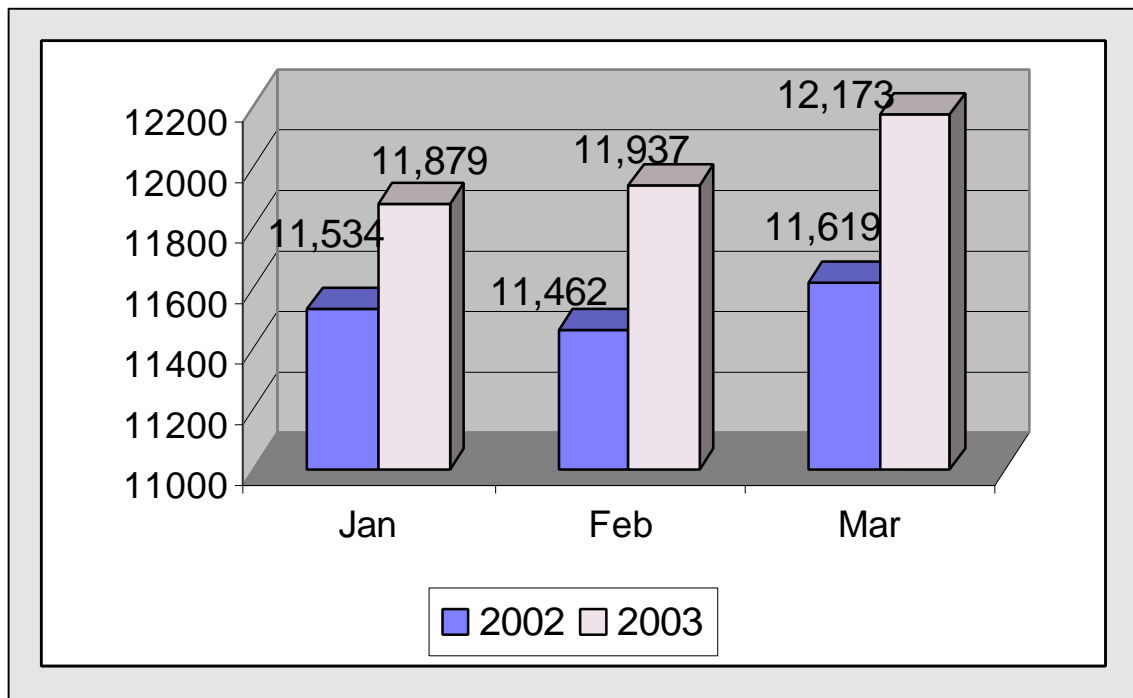
The graph above compares the HOC population for the first quarter in 2002 to that in 2003, by month. For January 2003, the HOC population increased by 345 inmates, or 3%, compared with the same month of 2002; for February, the population increased by 475 inmates, or 4%, and for March, the population increased by 554 inmates or 5%.

Note: Data for Figure 2 was taken from the end of the month daily count sheet compiled by the Classification Division.

Table 7, provides quarterly statistics on new, criminally sentenced court commitments to the DOC for the first quarters of 2002 and 2003, by sex. Overall, there was a decrease of 65 new court commitments, or -9 percent, for 2003 in comparison with the number of new court commitments in 2002, from 750 to 685. Male commitments for the first quarter of 2003 increased by 8, or 2 percent from 2002. Female commitments for the first quarter of 2003 decreased by 73, or -22 percent from 2002.

Quarterly DOC New Court Commitment by Sex			
	2002	2003	Difference
Males			
First Quarter	425	433	2%
Females			
First Quarter	325	252	-22%
Total	750	685	-9%

Figure 3 provides a graphical representation of the number of new, criminally sentenced court commitments to the DOC during the first quarters of 2002 and 2003, by sex.



Note: Data for Table 7 and Figure 3 were obtained from the DOC's Inmate Tracking Database and the IMS Database.